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1.1	A bill for an act
1.2	relating to metropolitan government; amending transportation governance
1.3	and finance; establishing a Regional Transportation Governance Board and a
1.4	Metropolitan Transit Commission; providing for transfer of powers and duties
1.5	from the Metropolitan Council and regional railroad authorities; establishing
1.6	various powers and duties; establishing levy and bonding authority; providing
1.7	for allocation of transportation funds; requiring legislative reports; making
1.8	conforming and technical changes; amending Minnesota Statutes 2010, sections
1.9	16A.88, subdivision 2; 297A.992, as amended; 398A.01, by adding subdivisions;
1.10	398A.02; 398A.04, subdivision 2, by adding a subdivision; 473.143, subdivision
1.11	1; 473.145; 473.146, subdivision 1; 473.166; 473.171; 473.192, subdivision 2;
1.12	Minnesota Statutes 2011 Supplement, section 10A.01, subdivision 35; proposing
1.13	coding for new law as Minnesota Statutes, chapter 473J; repealing Minnesota Statutes 2010, sections 297A.992, subdivisions 6, 11, 12; 398A.10; 473.146,
1.14 1.15	subdivision 4; 473.375, subdivisions 11, 14; 473.391, subdivision 1; 473.399,
1.15	subdivision 1a; 473.405, subdivision 4; 473.4051, subdivision 1; 473.4057,
1.17	subdivision 1.
1.18	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
1.19	ARTICLE 1
1.20	TRANSITION OF TRANSPORTATION FUNCTIONS
	TRANSITION OF TRANSPORTATION FUNCTIONS  Section 1. REGIONAL TRANSPORTATION GOVERNANCE; TRANSFER OF
1.20 1.21 1.22	
1.21	Section 1. REGIONAL TRANSPORTATION GOVERNANCE; TRANSFER OF
1.21 1.22	Section 1. <u>REGIONAL TRANSPORTATION GOVERNANCE; TRANSFER OF</u> <u>POWERS, ADMINISTRATION, AND REPORTING.</u>
1.21 1.22 1.23	Section 1. REGIONAL TRANSPORTATION GOVERNANCE; TRANSFER OF POWERS, ADMINISTRATION, AND REPORTING.  Subdivision 1. Definition. For purposes of this section, the following terms have
1.21 1.22 1.23 1.24	Section 1. REGIONAL TRANSPORTATION GOVERNANCE; TRANSFER OF POWERS, ADMINISTRATION, AND REPORTING.  Subdivision 1. Definition. For purposes of this section, the following terms have the meanings given:
1.21 1.22 1.23 1.24 1.25	Section 1. REGIONAL TRANSPORTATION GOVERNANCE; TRANSFER OF  POWERS, ADMINISTRATION, AND REPORTING.  Subdivision 1. Definition. For purposes of this section, the following terms have the meanings given:  (1) "board" means the Regional Transportation Governance Board established under

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(3) "metropolitan regional railroad authority" has the meaning given in section 398A.01, subdivision 4b; and 2.2 (4) "responsibilities" includes powers, duties, rights, obligations, and other authority 2.3 2.4 imposed by law. Subd. 2. Transfer of powers and duties; Metropolitan Council to board. (a) 2.5 Notwithstanding Minnesota Statutes, chapter 473 or any other law to the contrary, effective 2.6 January 1, 2014, all powers and duties relating to the following are transferred from the 2.7 Metropolitan Council's transportation division to the board: long-range transportation 2.8 planning and policy development in the metropolitan area; programming of transit-related 2.9 projects; receipt and allocation of state and federal transit funds; transit reporting; general 2.10 coordination and oversight of transit systems in the Twin Cities metropolitan area; and 2.11 coordination of regional aviation system planning. 2.12 (b) The board is a continuation of the Metropolitan Council as to those functions 2.13 under paragraph (a) that are transferred to the board. Following the transfer the board shall 2.14 carry out the assigned responsibilities as though the responsibilities of the Metropolitan 2.15 Council had not been transferred, to the extent that such responsibilities do not conflict 2.16 with the provisions of this act or other law. The transfer is not a new authority for the 2.17 purpose of succession to all responsibilities of the Metropolitan Council as constituted at 2.18 the time of the transfer. 2.19 (c) The transfer under this subdivision includes, but is not limited to, facilities and 2.20 equipment that are reasonably attributable to the functions identified in paragraph (a). 2.21 Subd. 3. Transfer of powers and duties; Metropolitan Council to commission. 2.22 (a) Notwithstanding Minnesota Statutes, chapter 473 or any other law to the contrary, 2.23 effective January 1, 2014, all powers and duties relating to the following are transferred 2.24 from the Metropolitan Council's transportation division to the commission: operation of 2.25 2.26 transit service, including the units and departments for Metro Transit, Metro Mobility, Transit Link, and other paratransit programs; ridesharing programs; private bus service, 2.27 including those portions of the council's metropolitan transportation services department 2.28 that manages contracts for transit service; and transit police. 2.29 (b) The commission is a continuation of the Metropolitan Council as to those 2.30 functions under paragraph (a) that are transferred from the Metropolitan Council to 2.31 the commission. Following the transfer the commission shall carry out the assigned 2.32 responsibilities as though the responsibilities of the Metropolitan Council had not been 2.33 transferred, to the extent that such responsibilities do not conflict with the provisions of 2.34 2.35 this act or other law. The transfer is not a new authority for the purpose of succession to all responsibilities of the Metropolitan Council as constituted at the time of the transfer. 2.36

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3.1	(c) The transfer under this subdivision includes but is not limited to buses, light rail
3.2	trains and facilities, commuter rail trains and facilities, and other facilities and equipment,
3.3	that are reasonably attributable the functions identified in paragraph (a).
3.4	Subd. 4. Transfer of powers and duties; metropolitan regional rail authorities
3.5	to board. (a) Notwithstanding Minnesota Statutes, chapter 398A or any other law to the
3.6	contrary, effective January 1, 2014, all powers and duties of each metropolitan regional
3.7	rail authority are transferred to the board, except as provided in Minnesota Statutes,
3.8	section 398A.012, subdivision 12.
3.9	(b) The board is a continuation of each metropolitan regional railroad authority as
3.10	to those functions under paragraph (a) that are transferred to the board. Following the
3.11	$\underline{\text{transfer the board shall carry out the assigned responsibilities}}$
3.12	of a metropolitan regional railroad authority had not been transferred, to the extent that
3.13	such responsibilities do not conflict with the provisions of this act or other law. The
3.14	transfer is not a new authority for the purpose of succession to all responsibilities of a
3.15	metropolitan regional railroad authority as constituted at the time of the transfer.
3.16	(c) The transfer under this subdivision includes but is not limited to real property,
3.17	facilities, and other equipment, that are reasonably attributable to the functions identified
3.18	in paragraph (a).
3.19	Subd. 5. Transfer provisions. Minnesota Statutes, section 15.039, subdivisions
3.20	1, 4, 5, 5a, 6, 7, and 8, apply to each transfer of powers and duties under this section,
3.21	provided that "agency" means the Metropolitan Council, a metropolitan regional railroad
3.22	authority, the Regional Transportation Governance Board, or the Metropolitan Transit
3.23	Commission, as appropriate.
3.24	Subd. 6. Appointments. (a) By August 1, 2012, all appointing authorities shall
3.25	make the first appointments to the board as provided under Minnesota Statutes, section
3.26	<u>473J.05.</u>
3.27	(b) By August 1, 2012, all appointing authorities shall make the first appointments to
3.28	the commission as provided under Minnesota Statutes, section 473J.50.
3.29	Subd. 7. Transition planning. (a) The board and the commission shall jointly
3.30	develop a transition plan to implement the provisions of this act.
3.31	(b) The commissioner of administration shall provide staffing support to the board
3.32	and to the commission until January 1, 2014, including but not limited to meeting
3.33	space and staff. The commissioner of transportation, the Metropolitan Council, and any
3.34	metropolitan regional rail authority shall provide assistance as requested by the board or
3.35	by the commission.

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4.1	Subd. 8. Legislative repo	rt and bill. By January 15, 2013	, the board and	d the
4.2		a report to the legislative commit		
4.3	over transportation policy and fir	nance and metropolitan governme	ent. The report	must:
1.4	(1) provide a summary upd	late on the status of transition plan	nning and effor	rts;
4.5	(2) contain a copy, whether	r draft or final, of the transition pl	an required un	der this
4.6	section; and			
4.7	(3) identify in the form of a	a bill, and following consultation	with legislative	e staff and
4.8	the Office of the Revisor of Statu	utes, legislative changes to Minne	esota Statutes t	o fully
4.9	implement the provisions of this	act, including but not limited to a	uny changes to	chapters
4.10	473 and 473J, recodification, and	d conforming changes.		
4.11	EFFECTIVE DATE. This	s section is effective the day follo	wing final enac	etment.
4.12		ARTICLE 2		
4.13	REGIONAL T	RANSPORTATION GOVERN	ANCE	
4.14	Section 1. [473J.01] <b>DEFIN</b>	ITIONS.		
4.15	Subdivision 1. Terms. For	the purposes of this chapter, the	terms defined i	in section
4.16	473.121 have the same meanings	s unless otherwise defined, and th	e terms defined	d in this
4.17	section have the meanings given	them.		
4.18	Subd. 2. Board. "Board":	means the Regional Transportation	n Governance	Board
4.19	established in this chapter.			
4.20	Subd. 3. Commission. "Commission."	ommission" means the Metropoli	tan Transit Cor	mmission
4.21	established under this chapter.			
4.22	Subd. 4. Commissioner.	"Commissioner" means the com	missioner of	
4.23	transportation.			
4.24	Subd. 5. Person. "Person	" means any natural individual, fi	irm, partnershi	<u>p,</u>
4.25	cooperative, company, association	on, or corporation, or their lessees	, trustees, or re	eceivers.
4.26	Subd. 6. Regional agency	"Regional agency" means the R	egional Transp	ortation
4.27	Governance Board or the Metrop	politan Transit Commission.		
4.28	Subd. 7. Service area. "Se	ervice area" means the geographic	cal area over w	vhich a
4.29	transit provider has primary juris	sdiction for regular route transit a	nd associated s	special
4.30	transportation service required u	nder the Americans with Disabilit	ties Act.	
4.31	Subd. 8. Suburban transi	t provider. "Suburban transit pro	vider" means	<u>a transit</u>
4.32	provider that is not the Metropol	itan Transit Commission.		

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the state that provides public transit within the metropolitan area.

Subd. 9. Transit provider. "Transit provider" means any political subdivision of

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5.1	Subd. 10. Transit taxing district. "Transit taxing district" means the metropolitan
5.2	area.
5.3	<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
5.4	Sec. 2. [473J.05] REGIONAL TRANSPORTATION GOVERNANCE BOARD.
5.5	Subdivision 1. Board created. The Regional Transportation Governance Board is
5.6	established as a political subdivision of the state. The board has jurisdiction within the
5.7	metropolitan area.
5.8	Subd. 2. Membership; chair. (a) The board is comprised of members,
5.9	appointed as follows:
5.10	(1) two county commissioners from each metropolitan county, appointed by the
5.11	respective county boards;
5.12	(2) one member from each Metropolitan Council district, who is also an elected
5.13	official of a city or town with in the district, appointed by the governor; and
5.14	(3) other members as specifically required under federal law for a metropolitan
5.15	planning organization, appointed by the governor if appointment is necessary.
5.16	(b) A member of the board under paragraph (a), clauses (1) and (2), must be an
5.17	elected official at the time of appointment or reappointment.
5.18	(c) The chair shall be selected by and from among the members of the board.
5.19	Subd. 3. Vacancies. If any board position becomes vacant, the vacancy must be
5.20	filled in the same manner in which the last regular appointment for that position was
5.21	made. An office shall be deemed vacant under the conditions specified in chapter 351.
5.22	A person appointed to fill a vacancy serves to the end of the term of the person who
5.23	vacated the position.
5.24	Subd. 4. Terms. (a) For the initial appointments under subdivision 2, paragraph
5.25	(a), clause (1), each county board shall appoint one county commissioner to serve for a
5.26	two-year term and one to serve a four-year term. Thereafter, each county commissioner
5.27	appointed to serve on the board serves a four-year term and until a successor is appointed
5.28	and takes office.
5.29	(b) For the initial appointments made under subdivision 2, paragraph (a), clause (2),
5.30	members appointed to represent Metropolitan Council districts one to eight shall serve
5.31	two-year terms, and members appointed to represent council districts nine to sixteen shall
5.32	serve four-year terms. Thereafter, each member appointed to serve on the board serves a
5.33	four-year term and until a successor is appointed and takes office.
5.34	(c) The chair serves for a term of two years and may serve as chair for no more than
5.35	four consecutive terms.

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Subd. 5. Compensation, expenses. Members of the board may be compensated as
provided in section 15.0575, subdivision 3.
<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
Sec. 3. [473J.10] POWERS AND DUTIES; GENERAL OPERATION.
Subdivision 1. Scope of powers. The board has and shall exercise those powers
expressly provided by law, or as specifically necessary to enable it to perform and carry
out the duties and responsibilities imposed upon it by law, including the specific powers
enumerated in this section.
Subd. 2. Roles and responsibilities. The board is the entity with primary
responsibility in the metropolitan area for:
(1) medium and long-range transportation planning, in coordination with the
commissioner of transportation and the Metropolitan Airports Commission;
(2) development of regionwide transportation policies and procedures;
(3) allocation of funds to transit providers, as provided under section 473J.40;
(4) programming capital transit projects;
(5) coordination of transit service provided by transit providers;
(6) operation and maintenance of shared transit and other transportation facilities;
<u>and</u>
(7) evaluation of the transit system.
Subd. 3. General authority. The board may:
(1) adopt policies and procedures governing its operation;
(2) when specifically authorized by law, make appointments to other governmental
agencies and districts
(3) apply to any public agency for permits, consents, authorizations, and approvals
required for any project and take all actions necessary to comply with their conditions; and
(4) enter into joint powers agreements under section 471.59, or other agreements
with a political subdivision or state agency, concerning matters under the purview of
this chapter.
Subd. 4. Advisory committees. (a) The board shall establish and appoint persons
to advisory committees to assist the board in the performance of its duties. Members of
the advisory committees serve without compensation but may be reimbursed for their
reasonable expenses as determined by the board. The board shall establish procedures for
consideration of recommendations adopted by an advisory committee and submitted to
the board.
(b) At a minimum, the committees must consist of:

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7.1	(1) a citizen advisory committee;
7.2	(2) a transportation management organization advisory committee;
7.3	(3) a transit provider advisory committee, which must include at least one member
7.4	representing each transit provider receiving financial assistance from the board; and
7.5	(4) the transportation accessibility advisory committee as provided under section
7.6	<u>473.386.</u>
7.7	Subd. 5. Receipt of funds. The board may accept gifts, apply for and use grants or
7.8	loans of money or other property from the United States, the state, or any person for any
7.9	board purpose and may enter into agreements required in connection therewith and may
7.10	hold, use, and dispose of such moneys or property in accordance with the terms of the gift.
7.11	grant, loan, or agreement relating thereto.
7.12	Subd. 6. Contracting. (a) The board may contract for the services of consultants
7.13	who perform engineering, legal, or services of a professional nature.
7.14	(b) The board may enter into contracts including leases with any person, under
7.15	terms the board may determine.
7.16	Subd. 7. Property. The board may acquire, own, hold, use, improve, operate,
7.17	manage, maintain, lease, exchange, transfer, sell, or otherwise dispose of:
7.18	(1) personal or real property;
7.19	(2) franchises;
7.20	(3) easements; and
7.21	(4) property rights or interests.
7.22	Subd. 8. Eminent domain. (a) The board has all powers granted to a political
7.23	subdivision in chapter 117 for the acquisition of property for a public purpose, except that
7.24	it has no power of eminent domain with respect to property owned by another authority or
7.25	political subdivision of Minnesota or any other state, or with respect to property owned
7.26	or used by a railroad corporation unless the Surface Transportation Board or a successor
7.27	agency, if any, or another authority with power to make the finding, has found that the
7.28	public convenience and necessity permit discontinuance of rail service on the property.
7.29	(b) All property taken for the exercise of the powers granted under this chapter is
7.30	declared to be taken for a public governmental purpose and as a matter of public necessity.
7.31	Subd. 9. Transfer of public property. Any state department or other agency of
7.32	the state government or any county, municipality, or other public agency may sell, lease,
7.33	grant, transfer, or convey to the board, with or without consideration, any facilities or any
7.34	real or personal property, which may be useful to the council for any authorized purpose.
7.35	In any case where the construction of a facility has not been completed, the public agency

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concerned may also transfer, sell, assign, and set over to the board, with or without consideration, any existing contract for the construction of the facilities.

Subd. 10. Insurance, actions, liability, indemnity. (a) The board may provide for self-insurance or otherwise provide for insurance relating to any of its property, rights, or revenue, workers' compensation, public liability, or any other risk or hazard arising from its activities. The board may indemnify and purchase and maintain insurance on behalf of any of its officers or employees against the risk or hazard at the expense of the board. The board may procure insurance against loss of or damage to property in the amounts, by reason of the risks, and from the insurers as it deems prudent.

- (b) The board may sue and be sued. The board is subject to tort liability to the extent provided in chapter 466 and may procure insurance against the liability.
- Subd. 11. **Data practices; open meetings.** Except as otherwise provided in this chapter, the board is subject to chapters 13 and 13D.
- Subd. 12. **Public information.** (a) The board shall make publicly available all policies and procedures, policy and financial plans, and transportation programming documents it adopts or maintains.
- (b) The board shall establish a website for purposes of providing information to the public concerning all actions taken by the board. At a minimum, the website must contain the information required under paragraph (a), notices of upcoming meetings, minutes of the board's meetings, and contact information for public comments.
- Subd. 13. Electronic reports. For any legislative report required to be submitted by the board by law, in which the report may or must be submitted electronically, the board shall meet the requirements under section 3.195, subdivision 1.

# Sec. 4. [473J.12] POWERS AND DUTIES; TRANSIT.

Subdivision 1. Service and system coordination. (a) The board shall coordinate all transit operations within the metropolitan area, and shall ensure the widest possible access to transit in both suburban and urban areas in an economical and efficient manner.

- (b) The board and the commissioner of transportation shall ensure that transit is planned, designed, and implemented: (1) to move commuters and transit users into and out of, as well as within, the metropolitan area, and (2) to ensure that transit lines will interface with each other and other transportation facilities and services so as to provide a unified, integrated, and efficient multimodal transportation system.
- Subd. 2. **Transit system development.** (a) The board may engineer, construct, and equip (1) transit systems, (2) paratransit systems, and (3) transportation projects. This authority includes, but is not limited to, road lanes or rights-of-way in coordination with a

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9.1	road authority, terminal facilit	ies, maintenance and garage facilitie	es, ramps, parl	king areas,
9.2	and any other useful or related	d facilities.		
9.3	(b) The board may plan.	, establish, acquire, develop, constru	ıct, purchase, e	enlarge,
9.4	extend, improve, maintain, eq	uip, regulate, and protect railroads a	and railroad fa	cilities,
9.5	including but not limited to te	rminal buildings, roadways, crossin	gs, bridges, ca	useways,
9.6	tunnels, equipment, and rolling	ng stock.		
9.7	Subd. 3. Transit inform	mation. The board shall establish a	transit inform	ation_
9.8	program to provide transit use	ers with comprehensive, accurate in	formation on t	ransit
9.9	schedules and service.			
9.10	Sec. 5. [473J.15] STAFFI	ING AND EMPLOYEES.		
9.11	Subdivision 1. Executiv	ve director. (a) The board shall appo	oint an executi	ve director
9.12	as its principal administrative	officer, who serves at the pleasure of	of the board.	
9.13	(b) The executive direct	or has the following powers and dut	ties:	
9.14	(1) take part in board dis	scussions, but without a vote on form	mal board action	ons;
9.15	(2) keep the board fully	apprised of its financial condition, in	ncluding prepa	ration and
9.16	submission of an annual budg	et and other financial information as	s the board req	uests;
9.17	(3) prepare and submit f	For approval by the board an adminis	strative code o	rganizing
9.18	and codifying the policies of	the board;		
9.19	(4) recommend to the bo	oard for adoption measures deemed	necessary for	efficient
9.20	administration of the board;			
9.21	(5) appoint on the basis	of merit and fitness, and discipline	and discharge	all
9.22	employees in accordance with	the board's personnel policy, excep	ot (i) the genera	al counsel,
9.23	and (ii) metropolitan transit p	olice officers;		
9.24	(6) organize the work of	f board staff; and		
9.25	(7) other duties as presc	ribed by the board.		
9.26	(c) The executive direct	or may be chosen from among the c	itizens of the 1	nation at
9.27	large, and shall be selected on	the basis of training and experience	in public adm	inistration.
9.28	Subd. 2. General couns	sel. The board may appoint a genera	al counsel, who	serves at
9.29	the pleasure of the board.			
9.30	Subd. 3. Employees. T	The board shall prescribe all terms are	nd conditions	for the
9.31	employment of its employees	including, but not limited to, adopti	ing a compens	ation and
9.32	classification plan for its empl	oyees. Employees of the board are p	public employe	ees and are
9.33	members of the Minnesota Sta	ate Retirement System. Those emplo	oyed by a pred	lecessor of
9.34	the board and transferred to it	may at their option become member	rs of the Minn	esota State

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Retirement System or may continue as members of the public retirement association to

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which they belonged as employees of the predecessor of the board. The board shall make the employer's contributions to pension funds of its employees.

Subd. 4. Shared services. The board may enter into agreements with a political subdivision or the state relating to performance of administrative functions of the board, including payroll and accounting, human resources, information technology services.

**EFFECTIVE DATE.** This section is effective the day following final enactment.

## Sec. 6. [473J.20] PLANNING AND PROGRAMMING.

Subdivision 1. Metropolitan planning organization. The board is the designated planning agency for any long-range comprehensive transportation planning required by section 134 of the Federal Highway Act of 1962, section 4 of Urban Mass Transportation Act of 1964, and section 112 of Federal Aid Highway Act of 1973 and other federal transportation laws. The board shall assure administration and coordination of transportation planning with appropriate state, regional and other agencies, counties, and municipalities.

- <u>Subd. 2.</u> <u>Long-range planning.</u> The board shall undertake long-range transportation planning and adopt plans as required under sections 473.145 and 473.146.
- Subd. 3. Transit capital improvement program. The board shall adopt and regularly update a three-year transit capital improvement program. The program must include a capital investment component that sets forth a capital investment strategy and estimates the fiscal and other effects of the strategy. The component must specify, to the extent practicable, the capital improvements to be undertaken. For each improvement specified, the program must describe:
- 10.23 (1) need, function, objective, and relative priority;
- 10.24 (2) alternatives, including alternatives not involving capital expenditures;
- 10.25 (3) ownership and operating entity;
- 10.26 (4) location and schedule of development;
- 10.27 (5) environmental, social, and economic effects;
- 10.28 (6) cost;

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- 10.29 (7) manner of finance and revenue sources, including federal and state funds, private 10.30 funds, taxes, and user charges; and
- 10.31 (8) fiscal effects, including an estimate of annual operating costs and sources of revenue to pay the costs.
- Subd. 4. Transit service financial plan. In each even-numbered year, the board
  shall adopt a financial plan for transit service for the succeeding three calendar years, in
  half-year segments. The financial plan must contain schedules of user charges and any

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changes in user charges planned or anticipated by the board during the period of the plan. The financial plan must contain a proposed request for state financial assistance for the succeeding biennium.

Subd. 5. Transportation improvement program. (a) The board, jointly with the commissioner, shall adopt and annually update a transportation improvement program for the Department of Transportation's metropolitan district, as a component of the statewide transportation improvement program adopted by the commissioner.

(b) The transportation improvement program must be in conformance with federal law. Unless otherwise prohibited by federal law, the transportation improvement program must identify all projects and uses of funds by the board, including grants and loans to local units of government.

ARTICLE 3

# TRANSPORTATION FINANCE

# Section 1. [473J.30] TAX LEVIES.

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Subdivision 1. Levy authority; transportation capital and operations. (a) The board shall levy a tax for transportation capital and operations within the metropolitan area, as provided in this section. The levy may not exceed the sum of (1) the base levy amount calculated under paragraph (b), plus (2) the transit shortfall levy amount calculated under paragraph (d) or (e).

- (b) For taxes payable in 2014, the base levy amount is equal to the average appropriation, in fiscal years 2010 through 2014, from the general fund to the Metropolitan Council for transit system operations. For taxes payable in 2015 and subsequent years, the base levy amount is increased each year by multiplying the base levy amount for the prior year by the sum of one plus the rate of increase, if any, in the implicit price deflator for government consumption expenditures and gross investment for state and local governments prepared by the Bureau of Economic Analysis of the United States Department of Commerce for the 12-month period ending March 31 of the calendar year prior to the calendar year the taxes are payable.
  - (c) The transit shortfall levy amount is equal to the greater of zero, or:
- (1) the amount of (i) the actual total revenues credited to the metropolitan area transit account in the transit assistance fund for the fiscal year prior to the current fiscal year, less (ii) the total revenues projected by the commissioner of management and budget, in the latest February forecast under section 16A.103, to be credited to the metropolitan area transit account for the current fiscal year; plus

(2) the amount of (i) the actual total revenues credited to the metropolitan area transit account in the transit assistance fund for the fiscal year prior to the current fiscal year, less (ii) the total revenues projected by the commissioner of management and budget, in the February forecast under section 16A.103 created in the fiscal year prior to the current fiscal year, to be credited to the metropolitan area transit account for the fiscal year prior to the current fiscal year.

(d) For taxes payable in 2014, the regional rail levy amount is equal to the sum of

(d) For taxes payable in 2014, the regional rail levy amount is equal to the sum of results from the following calculation performed for each metropolitan regional railroad authority, as defined in section 398A.01, subdivision 4b: (1) 0.04835 percent of the total market value as provided to the board by the metropolitan regional railroad authority under section 398A.04, subdivision 12; less (2) a debt service levy, if any, for taxes payable in the next upcoming calendar year, as provided to the board by the metropolitan regional railroad authority under section 398A.04, subdivision 12.

(e) For taxes payable in 2015 and subsequent years, the regional rail levy amount in each year is equal to (1) the regional rail levy amount for the prior year, times the sum of (i) one plus (ii) the rate of increase, if any, in the implicit price deflator for government consumption expenditures and gross investment for state and local governments prepared by the Bureau of Economic Analysis of the United States Department of Commerce for the 12-month period ending March 31 of the calendar year prior to the calendar year the taxes are payable; less (2) the sum of debt service levies, if any, for taxes payable in the next upcoming calendar year, as provided to the board by each metropolitan regional railroad authority under section 398A.04, subdivision 12.

Subd. 2. Levy authority; debt. The board may levy the amount necessary to provide full and timely payment of certificates of indebtedness, bonds, including refunding bonds or other obligations issued or to be issued under section 473J.35 for purposes of acquisition and betterment of property and other improvements of a capital nature and to which the board has specifically pledged tax levies under this section.

Subd. 3. Levy certification. After adoption of the budget under section 473J.70, and no later than five working days following the date required under that section for final adoption, the board shall certify to the auditor of each metropolitan county the share of the tax to be levied within that county, which must be an amount bearing the same proportion to the total levy agreed on by the board as the net tax capacity of the county bears to the net tax capacity of the metropolitan area. The maximum amount of any levy made for the purpose of this chapter may not exceed the limits set under this section.

EFFECTIVE DATE. This section is effective for taxes payable in 2014 and thereafter.

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Sec. 2. [473J.35] BONDING.

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Subdivision 1. General authority. The board may issue general obligation bonds subject to the volume limitations in this section to provide funds to implement the board's transit capital improvement program and may issue general obligation bonds not subject to the limitations for the refunding of outstanding bonds or certificates of indebtedness of the board and judgments against the board. The board may not issue obligations pursuant to this subdivision, other than refunding bonds, in excess of the amount specifically authorized by law. The board shall provide for the issuance, sale, and security of the bonds in the manner provided in chapter 475, and has the same powers and duties as a municipality issuing bonds under that law, except that no election is required and the net debt limitations in chapter 475 do not apply to the bonds. The obligations are not a debt of the state or any municipality or political subdivision within the meaning of any debt limitation or requirement pertaining to those entities. Neither the state, nor any municipality or political subdivision except the board, nor any member or officer or employee of the board, is liable on the obligations. The obligations may be secured by taxes levied without limitation of rate or amount upon all taxable property in the transit taxing district and transit area as provided in section 473J.30, subdivision 2. As part of its levy made under section 473J.30, subdivision 2, the board shall levy the amounts necessary to provide full and timely payment of the obligations and transfer the proceeds to the appropriate board account for payment of the obligations. The taxes must be levied, certified, and collected in accordance with the terms and conditions of the indebtedness. Subd. 2. Legal investments. Certificates of indebtedness, bonds, or other obligations issued by the board to which tax levies have been pledged pursuant to section 473J.30, subdivision 2, are proper for investment of any funds by a bank, savings bank, savings association, credit union, trust company, insurance company, or public or municipal corporation, and may be pledged by any bank, savings bank, savings association, credit union, or trust company as security for the deposit of public money.

Subd. 3. Uses of investment income. Interest or other investment earnings on the proceeds of bonds issued under this section and on a debt service account for bonds issued under this section must be used only to:

- (1) pay capital expenditures and related expenses for which the obligations were authorized by this section;
- (2) to pay debt service on the obligations or to reduce the board's property tax levy imposed to pay debt service on obligations issued under this section;
- (3) pay rebate or yield reduction payments for the bonds to the United States;
- 13.36 (4) redeem or purchase the bonds; or

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14.1	(5) make other payments with respect to the bonds that are necessary or desirable
14.2	to comply with federal tax rules applicable to the bonds or to comply with covenants
14.3	made with respect to the bonds.
14.4	Subd. 4. Transit capital improvement program. The board may not issue
14.5	obligations pursuant to this section until the board adopts a three-year transit capital
14.6	improvement program, as required under section 473J.20, subdivision 3.
14.7	Subd. 5. Anticipation of grants. In addition to other authority granted in this
14.8	section, the board may exercise the authority granted to an issuing political subdivision
14.9	by section 475.522.
14.10	Subd. 6. Obligations. After July 1, 2014, in addition to other authority in this
14.11	section, the board may issue certificates of indebtedness, bonds, or other obligations under
14.12	this section in an amount not exceeding \$ for capital expenditures as prescribed in the
14.13	board's transit capital improvement program and for related costs, including the costs of
14.14	issuance and sale of the obligations.
14.15	Sec. 3. [473J.40] ALLOCATION OF TRANSPORTATION FUNDS.
14.16	Subdivision 1. Transportation funding allocation manual. (a) Subject to
14.17	the requirements of this chapter, the board shall adopt and regularly revise a unified
14.18	transportation funding allocation manual.
14.19	(b) The manual must identify all substantive policies, procedures, processes,
14.20	standards, and guidelines used (1) by the board in allocating transportation funds, (2)
14.21	by applicants for and recipients of financial assistance from the board. It must include
14.22	but is not limited to:
14.23	(1) eligibility criteria for receipt of transportation funding;
14.24	(2) evaluation criteria for selection of transportation projects;
14.25	(3) a solicitation process and application requirements;
14.26	(4) minimum funding apportionments to transit providers; and
14.27	(5) policies and procedures for disbursement, audit, financial management, and
14.28	general oversight of funding.
14.29	Subd. 2. Board operations. (a) The board shall retain and expend funds for board
14.30	operations, including general administration, performance of the responsibilities under
14.31	section 473J.10, planning and programming under section 473J.20, and debt service
14.32	payments.
14.33	(b) Annually, the board may not expend on operations and administration more than
14.34	five percent of the total from all discretionary sources of funds available to the board in

1	that year. Debt service payments are not included in the total calculation or limitation
2	under this paragraph.
3	Subd. 3. Financial assistance; general requirements, powers and duties. (a) The
4	board may only allocate funds under this section consistent with the transportation plans
5	and programs required under section 473J.20 and the manual under subdivision 1.
6	(b) The board may make grants or loans of funds, and may establish requirements
7	under contracts or agreements for allocation of funds.
3	Subd. 4. Financial assistance; minimum apportionments to transit providers.
	(a) The board shall provide minimum apportionments of funds to transit providers, without
)	application, as provided in this subdivision.
	<u>(b)</u>
	Subd. 5. Financial assistance; aid for transportation projects. (a) The board
	shall award funds following the requirements of the manual under subdivision 1, and
	as provided in this subdivision.
	<u>(b)</u>
	Subd. 6. Financial assistance; allocation of federal aid. (a) The board shall
	allocate federal assistance following the requirements of the manual under subdivision 1,
	and as provided in this subdivision.
	<u>(b)</u>
	Subd. 7. Metropolitan transportation sales tax. The board shall oversee
	implementation of the metropolitan transportation sales tax as provided in section
	297A.992.
	Subd. 8. Legislative report. (a) By January 15 annually, the board shall
	electronically submit a report to the legislative committees with jurisdiction over
	transportation finance and policy concerning fiscal operation of the board.
	(b) The report must include, but is not limited, to:
	(1) a review of the funding allocation manual required under subdivision 1; and
	(2) funds received and allocations made for transit service and other transportation
	projects, with a breakdown for funds from:
	(i) the metropolitan transit account in the transit assistance fund;
	(ii) general obligation bonds of the state provided to the board, including for grants
	to another political subdivision;
	(iii) board levies under section 473J.30;
	(iv) bonds issued by the board under section 473J.35;
	(v) the metropolitan transportation sales tax imposed under section 297A.992; and
	(vi) each source of federal funds.

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16.1	Sec. 4. [473J.70] FINANCIAL MANAGEMENT.
16.2	Subdivision 1. Annual budget. (a) On or before December 20 of each year,
16.3	each regional agency shall adopt a final budget covering its anticipated receipts and
16.4	disbursements for the ensuing year, and shall if so authorized decide upon the total amount
16.5	necessary to be raised from ad valorem tax levies to meet its budget.
16.6	(b) The budget must provide:
16.7	(1) operating revenues from each source, including funds on hand at the beginning
16.8	of the year;
16.9	(2) expenditures for:
16.10	(i) operation, maintenance, administration, and debt service;
16.11	(ii) each major category, including salaries and benefits, consultant services,
16.12	materials and supplies, rent and utilities, overhead, and travel; and
16.13	(iii) each program to be undertaken;
16.14	(3) capital expenditures for the budget year;
16.15	(4) capital improvement funds estimated to be on hand at the beginning of the year
16.16	and estimated to be received during the year from all sources and estimated cost of capital
16.17	improvements to be paid out or expended during the year;
16.18	(5) estimated sources and uses of pass-through funds; and
16.19	(6) a listing, by contract or project, of expenditures for consultants and professional,
16.20	technical, and other similar services for both the preceding fiscal year and those proposed
16.21	or anticipated in the next year.
16.22	(c) In addition to the requirements under paragraph (b), in its annual budget the
16.23	board must include:
16.24	(1) an overview of the transit capital improvement program required under section
16.25	473J.20, subdivision 3; and
16.26	(2) the transit service financial plan required under section 473J.20, subdivision 4.
16.27	(d) Each regional agency shall consult with the state auditor and the legislative
16.28	auditor on how to coherently and effectively communicate the budget information
16.29	required under this subdivision.
16.30	(e) Each regional agency shall submit electronic copies of the budget to the
16.31	legislative committees having jurisdiction over transportation policy and finance and
16.32	metropolitan government. A submission under this paragraph is subject to section 3.195.
16.33	Subd. 2. Financial aid. A regional agency may accept financial aid from
16.34	governmental units within the metropolitan area, from the state or federal government,
16.35	and from private donors, if the conditions under which it is offered are not incompatible
16.36	with the provisions of this chapter.

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17.1	Subd. 3. Accounts. Each regional agency shall keep an accurate account of
17.2	its receipts and disbursements. The board shall establish procedures for approval,
17.3	disbursement, and audit of expenditures.
17.4	Subd. 4. Audit. The state auditor shall audit the books and accounts of each
17.5	regional agency once each year, or as often as funds and personnel of the state auditor
17.6	permit. The regional agency shall pay to the state the total cost and expenses of the
17.7	examination, including the salaries paid to the auditors while actually engaged in making
17.8	the examination. The general fund must be credited with all collections made for any
17.9	examination.
17.10	ARTICLE 4
17.11	METROPOLITAN TRANSIT COMMISSION
17.12	Section 1. [473J.50] METROPOLITAN TRANSIT COMMISSION.
17.13	Subdivision 1. Commission created. A metropolitan transit commission is
17.14	established as a political subdivision of the state.
17.15	Subd. 2. Membership; chair. (a) The commission consists of five members,
17.16	appointed as follows:
17.17	(1) one member from each county located in the metropolitan area having one or
17.18	more cities of the first class, appointed by the respective county boards;
17.19	(2) one member from a county located in the metropolitan area outside of those
17.20	counties appointing members under clause (1), appointed by mutual consent of the county
17.21	boards in the metropolitan area, excluding those counties appointing members under
17.22	clause (1); and
17.23	(3) one member from each city of the first class located in the metropolitan area,
17.24	appointed by the respective city councils.
17.25	(b) The chair shall be selected by and from among the members of the commission.
17.26	Subd. 3. Vacancies. If any commission position becomes vacant, the vacancy
17.27	must be filled in the same manner in which the last regular appointment for that position
17.28	was made. An office shall be deemed vacant under the conditions specified in chapter
17.29	351. A person appointed to fill a vacancy serves to the end of the term of the person
17.30	who vacated the position.
17.31	Subd. 4. Terms. (a) Each member appointed to serve on the commission serves a
17.32	four-year term and until a successor is appointed and takes office.
17.33	(b) The chair serves for a term of two years and may serve as chair for no more than
17.34	four consecutive terms.

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18.1	Subd. 5. Qualifications.	Each member of the commission	must have tran	ısit,
18.2	governmental, or management	experience. A member may not du	ring a term of	office
18.3	on the commission be a memb	er of the Regional Transportation (	Governance Bo	ard,
18.4	the Metropolitan Council, a me	etropolitan agency, or any other inc	dependent regio	<u>onal</u>
18.5	commission, board, or agency,	or hold any judicial office.		
18.6	Subd. 6. Compensation	. Members of the commission may	be compensat	ed as
18.7	provided in section 15.0575, su	abdivision 3.		
18.8	EFFECTIVE DATE. Th	nis section is effective the day follo	wing final enac	etment.
18.9	Sec. 2. [473J.52] METRO	POLITAN TRANSIT COMMISS	SION; POWE	RS AND
18.10	<u>DUTIES.</u>			
18.11	Subdivision 1. General 1	responsibilities. The commission is	s responsible for	<u>or:</u>
18.12	(1) management and open	ration of:		
18.13	(i) Metro Transit bus, ligh	ht rail transit, and commuter rail tra	ınsit service;	
18.14	(ii) Metro Mobility;			
18.15	(iii) paratransit services a	and programs not otherwise provide	ed by agreemer	nt with
18.16	another transit provider; and			
18.17	(iv) ridesharing programs	s; and		
18.18	(2) administration of con-	tracts for transit service within the	commission's s	<u>service</u>
18.19	area.			
18.20	Subd. 2. Contracting. T	he commission may contract with	other operators	or local
18.21	governments for route planning	g and scheduling services in any co	nfiguration of	new, or
18.22	reconfiguration of existing, tran	nsit services and routes. Prior to en	tering into an a	greement
18.23	under this subdivision for trans	sit service, the commission must ac	lopt standards	<u>and</u>
18.24	procedures for competitive bid	ding on service contracts.		
18.25	Subd. 3. Transfer of pul	blic property. Any state departmen	nt or other agen	icy of the
18.26	state government or any county	y, municipality, or other public agen	cy may sell, lea	ase, grant,
18.27	transfer, or convey to the comm	nission, with or without considerati	on, any faciliti	es or any
18.28	real or personal property, which	h may be useful to the commission	for any author	rized

Subd. 4. Actions. The commission may sue and be sued.

Subd. 5. Data practices; open meetings. Except as otherwise provided in this

chapter, the commission is subject to chapters 13 and 13D.

purpose. In any case where the construction of a facility has not been completed, the

public agency concerned may also transfer, sell, assign, and set over to the commission,

with or without consideration, any existing contract for the construction of the facilities.

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Subd. 6. Electronic reports. For any legislative report required to be submitted by 19.1 19.2 the committee by law, in which the report may or must be submitted electronically, the committee shall meet the requirements under section 3.195, subdivision 1. 19.3 Subd. 7. Ride-sharing program. The commission shall administer a ride-sharing 19.4 program in the metropolitan area, except for the statewide vanpool leasing program 19.5 conducted by the commissioner of transportation, and shall cooperate with the 19.6 commissioner in the conduct of ride-sharing activities in areas where the commissioner's 19.7 programs and the commission's program overlap. The commission shall establish a 19.8 rideshare advisory committee to advise it in carrying out the program. The commission 19.9 may contract for services in operating the program. 19.10 Subd. 8. Light rail transit. The commission shall operate all light rail transit 19.11 19.12 facilities and services located in the metropolitan area, upon completion of construction of the facilities and the commencement of revenue service using the facilities. The 19.13 commission may not allow the commencement of revenue service until after an 19.14 19.15 appropriate period of acceptance testing to ensure safe and satisfactory performance. Subd. 9. Commuter rail. Notwithstanding the provisions of sections 174.82 and 19.16 174.90, the commission shall operate and maintain commuter rail facilities and services in 19.17 19.18 any corridor that is located in whole or in part in the metropolitan area. The commission's operation and maintenance of the facilities and services must commence upon completion 19.19 of the planning, development, and construction of the commuter rail facilities and the 19.20 19.21 commencement of pre-revenue service. Sec. 3. [473J.55] METROPOLITAN TRANSIT COMMISSION; STAFFING 19.22 19.23 AND EMPLOYEES. Subdivision 1. General manager. The commission shall appoint a general manager 19.24 19.25 as its principal administrative officer, who serves at the pleasure of the commission. Subd. 2. General counsel. The commission may appoint a general counsel, who 19.26 serves at the pleasure of the commission. 19.27 Subd. 3. **Employees.** The commission shall prescribe all terms and conditions for 19.28 the employment of its employees including, but not limited to, adopting a compensation 19.29

and classification plan for its employees. Employees of the commission are public

by a predecessor of the commission and transferred to it may at their option become

employees and are members of the Minnesota State Retirement System. Those employed

members of the Minnesota State Retirement System or may continue as members of the

public retirement association to which they belonged as employees of the predecessor of

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20.1	the commission. The commission shall make the employer's contributions to pension
20.2	funds of its employees.
20.3	<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
20.4	ARTICLE 5
20.5	SALES AND USE TAXES
20.6	Section 1. Minnesota Statutes 2010, section 16A.88, subdivision 2, is amended to read:
20.7	Subd. 2. Metropolitan area transit account. The metropolitan area transit account
20.8	is established within the transit assistance fund in the state treasury. All money in the
20.9	account is annually appropriated to the Metropolitan Council Regional Transportation
20.10	Governance Board for the funding of transit systems within the metropolitan area under
20.11	sections 473.384, 473.386, 473.387, 473.388, and 473.405 to 473.449 chapter 473J.
20.12	Sec. 2. Minnesota Statutes 2010, section 297A.992, as amended by Laws 2011 ,
20.13	is amended to read:
20.14	297A.992 METROPOLITAN TRANSPORTATION AREA SALES TAX.
20.15	Subdivision 1. <b>Definitions.</b> For purposes of this section, the following terms have
20.16	the meanings given them:
20.17	(1) "board" means the Regional Transportation Governance Board established under
20.18	chapter 473J;
20.19	(2) "metropolitan transportation area" means the counties participating in the joint
20.20	powers agreement under subdivision 3;
20.21	(2) (3) "eligible county" means the county of Anoka, Carver, Dakota, Hennepin,
20.22	Ramsey, Scott, or Washington;
20.23	(3) (4) "committee" means the Grant Evaluation and Ranking System (GEARS)
20.24	Committee on Transportation Investment Budgeting (CTIB);
20.25	(4) (5) "minimum guarantee county" means any metropolitan county or eligible
20.26	county that is participating in the joint powers agreement under subdivision 3, whose
20.27	proportion of the annual sales tax revenue under this section collected within that county
20.28	is less than or equal to three percent; and
20.29	(5) (6) "population" means the population, as defined in section 477A.011,
20.30	subdivision 3, estimated or established by July 15 of the year prior to the calendar year
20.31	in which the representatives will serve on the Grant Evaluation and Ranking System
20.32	Committee established under subdivision 5.

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Subd. 2. **Authorization; rates.** (a) Notwithstanding section 297A.99, subdivisions 1, 2, and 3, or 477A.016, or any other law, the board of a county participating in a joint powers agreement as specified in this section shall impose by resolution (1) a transportation sales and use tax at a rate of one-quarter of one percent on retail sales and uses taxable under this chapter, and (2) an excise tax of \$20 per motor vehicle, as defined in section 297B.01, subdivision 11, purchased or acquired from any person engaged in the business of selling motor vehicles at retail, occurring within the jurisdiction of the taxing authority. The taxes authorized are to fund transportation improvements as specified in this section, including debt service on obligations issued to finance such improvements pursuant to subdivision 7.

- (b) The tax imposed under this section is not included in determining if the total tax on lodging in the city of Minneapolis exceeds the maximum allowed tax under Laws 1986, chapter 396, section 5, as amended by Laws 2001, First Special Session chapter 5, article 12, section 87, or in determining a tax that may be imposed under any other limitations.
- Subd. 3. **Joint powers agreement.** Before imposing the taxes authorized in subdivision 2, an eligible county must declare by resolution of its county board to be part of the metropolitan transportation area and must enter into a joint powers agreement. The joint powers agreement:
  - (1) must form a joint powers board committee, as specified in subdivision 4;
- (2) must provide a process that allows any eligible county, by resolution of its county board, to join the <u>joint powers board committee</u> and impose the taxes authorized in subdivision 2;
- (3) may provide for withdrawal of a participating county before final termination of the agreement; and
- (4) may provide for a weighted voting system for <del>joint powers board decisions</del> committee recommendations.
  - Subd. 4. Joint powers board Committee on Transportation Investment

    Budgeting (CTIB). (a) The joint powers board committee must consist of one or more commissioners of each county that is in the metropolitan transportation area, appointed by its county board, and the chair of the Metropolitan Council, who must have voting rights, subject to subdivision 3, clause (4). The joint powers board has the powers and duties provided in this section and section 471.59. The committee is an advisory body of the Regional Transportation Governance Board, as provided under this section.
- 21.34 (b) The committee shall appoint a chair from among its members. The chair may not
  21.35 be the same person who is chair of the board.

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22.1	The joint powers board (c) Subject to authorization by the board, the committee
22.2	may utilize no more than up to three-fourths of one percent of the proceeds of the taxes
22.3	imposed under this section for ordinary administrative expenses incurred in carrying out
22.4	the provisions of this section. Any additional administrative expenses must be paid by
22.5	the participating counties.
22.6	(e) The joint powers board may establish a technical advisory group that is separate
22.7	from the GEARS Committee. The group must consist of representatives of cities, counties,
22.8	or public agencies, including the Metropolitan Council. The technical advisory group
22.9	must be used solely for technical consultation purposes.
22.10	Subd. 4a. Timeline; procedures; criteria. The board shall establish a timeline and
22.11	procedures for the award of grants under this section, and may award grants only to the
22.12	state and political subdivisions. The board shall define objective criteria for the evaluation
22.13	and award of grants, which must include, but not be limited to, consistency with (1) other
22.14	transportation funding allocations made by the board, and (2) the most recent version of
22.15	the transportation policy plan adopted by the board under section 473.146. The board shall
22.16	maximize the availability and use of federal funds in projects funded.
22.17	Subd. 4b. Grant awards and allocation. (a) Upon receipt from the committee
22.18	of the funding recommendation under subdivision 5, the board shall either (1) adopt
22.19	the recommendation and fund projects at the amounts specifically provided in the
22.20	recommendation; or (2) reject the recommendation and return it to the committee for
22.21	further evaluation, with comments as appropriate. The board may not award grants under
22.22	this section except following an adopted recommendation from the committee.
22.23	(b) The board may allocate grants for any transportation purpose, including but
22.24	not limited to:
22.25	(1) assistance for highway and bridge projects;
22.26	(2) capital and operating assistance for regular route bus service, special
22.27	transportation service, and paratransit service;
22.28	(3) capital and operating assistance for transit ways, including bus rapid transit;
22.29	(4) capital costs for park-and-ride facilities; and
22.30	(5) feasibility studies, planning, alternatives analyses, environmental studies,
22.31	engineering, and property acquisition for transportation projects.
22.32	(c) Grants must be funded by the proceeds of the taxes imposed under this section,
22.33	bonds, notes, or other obligations issued under subdivision 7.
22.34	(d) The board must annually award grants to each minimum guarantee county in an
22.35	amount no less than the amount of sales tax revenue collected within that county.

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(e) No more than 1.25 percent of the total awards may be annually allocated for planning, studies, design, construction, maintenance, and operation of pedestrian programs and bicycle programs and pathways.

- Subd. 5. Grant application and awards; Grant Evaluation and Ranking System (GEARS) Committee evaluation. (a) The joint powers board committee shall establish a grant application process and identify the amount of available funding for grant awards. Grant applications must be submitted in a form prescribed by the joint powers board committee. An applicant must provide, in addition to all other information required by the joint powers board committee, the estimated cost of the project, the amount of the grant sought, possible sources of funding in addition to the grant sought, and identification of any federal funds that will be utilized if the grant is awarded. A grant application seeking transit capital funding must identify the source of money necessary to operate the transit improvement.
- (b) The joint powers board shall establish a timeline and procedures for the award of grants, and may award grants only to the state and political subdivisions. The board shall define objective criteria for the award of grants, which must include, but not be limited to, consistency with the most recent version of the transportation policy plan adopted by the Metropolitan Council under section 473.146. The joint powers board shall maximize the availability and use of federal funds in projects funded under this section.
- (e) (b) The joint powers board shall committee may establish a GEARS Committee grant evaluation and ranking subcommittee (GEARS) to advise on evaluation of grant applications, which if established must consist of:
- (1) one county commissioner from each county that is in the metropolitan transportation area, appointed by its county board;
- (2) one elected city representative from each county that is in the metropolitan transportation area; and
- (3) one additional elected city representative from each county for every additional 400,000 in population, or fraction of 400,000, in the county that is above 400,000 in population; and.
  - (4) the chair of the Metropolitan Council Transportation Committee.
- (d) (c) Each city representative <u>under paragraph</u> (b) must be elected at a meeting of cities in the metropolitan transportation area, which must be convened for that purpose by the Association of Metropolitan Municipalities.
- (e) (d) The committee shall evaluate grant applications following objective criteria established by the joint powers board, and must provide to the joint powers board a

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selection list of recommendation for funding transportation projects that includes <u>funding</u> amounts and a priority ranking.

- (f) A grant award for a transit project located within the metropolitan area, as defined in section 473.121, subdivision 2, may be funded only after the Metropolitan Council reviews the project for consistency with the transit portion of the Metropolitan Council policy plan and one of the following occurs:
  - (1) the Metropolitan Council finds the project to be consistent;
- (2) the Metropolitan Council initially finds the project to be inconsistent, but after a good faith effort to resolve the inconsistency through negotiations with the joint powers board, agrees that the grant award may be funded; or
- (3) the Metropolitan Council finds the project to be inconsistent, and submits the consistency issue for final determination to a panel, which determines the project to be consistent. The panel is composed of a member appointed by the chair of the Metropolitan Council, a member appointed by the joint powers board, and a member agreed upon by both the chair and the joint powers board.
- (g) Grants must be funded by the proceeds of the taxes imposed under this section, bonds, notes, or other obligations issued by the joint powers board under subdivision 7.
- (h) Notwithstanding the provisions of this section except subdivision 6a, of the revenue collected under this section, the joint powers board shall allocate to the Metropolitan Council, in fiscal years 2012 and 2013, an amount not less than 75 percent of the net cost of operations for those transit ways that were receiving metropolitan sales tax funds through an operating grant agreement on June 30, 2011.
- (i) The Metropolitan Council shall expend any funds allocated under paragraph (h) for the operations of the specified transit ways solely within those counties that are in the metropolitan transportation area.
- (j) Nothing in paragraph (h) or (i) prevents grant awards to the Metropolitan Council for capital and operating assistance for transit ways and park-and-ride facilities.
- Subd. 6. Allocation of grant awards. (a) The board must allocate grant awards only for the following transit purposes:
- (i) capital improvements to transit ways, including, but not limited to, commuter rail rolling stock, light rail vehicles, and transit way buses;
- (ii) capital costs for park-and-ride facilities, as defined in section 174.256, subdivision 2;
- 24.34 (iii) feasibility studies, planning, alternatives analyses, environmental studies,
  24.35 engineering, property acquisition for transit way purposes, and construction of transit
  24.36 ways; and

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25.1	(iv) operating assistance for tran	nsit ways.		
25.2	(b) The joint powers board must	annually award grants to ea	ach minimum ;	guarantee
25.3	county in an amount no less than the	amount of sales tax revenue	collected with	<del>iin that</del>
25.4	<del>county.</del>			
25.5	(e) No more than 1.25 percent of	of the total awards may be as	nnually allocat	ted for
25.6	planning, studies, design, construction	, maintenance, and operation	<del>n of pedestrian</del>	<del>- programs</del>
25.7	and bicycle programs and pathways.			
25.8	Subd. 6a. Priority of fund uses	. The <del>joint powers</del> board sh	all allocate all	revenues
25.9	from the taxes imposed under this sect	ion in conformance with the	following price	ority order:
25.10	(1) payment of debt service nec	essary for the fiscal year on	bonds or othe	er
25.11	obligations issued prior to January 1,	2011, under subdivision 7; a	and	
25.12	(2) as otherwise authorized under	er this section.		
25.13	Subd. 7. <b>Bonds.</b> (a) The joint p	powers board or any Subject	to authorizati	on by
25.14	the board, a county, acting under a join	int powers agreement as spe	ecified in this s	ection <del>,</del>
25.15	may, by resolution;:			
25.16	(1) authorize, issue, and sell its l	oonds, notes, or other obliga	ations for the p	urpose of
25.17	funding grants under subdivision 6-; a	<u>ınd</u>		
25.18	(2) The joint powers board or ed	ounty may also, by resolution	<del>n,</del> issue bonds	to refund
25.19	the bonds issued pursuant to this subc	livision.		
25.20	(b) The bonds of the joint power	rs board must be limited obl	<del>igations, payal</del>	<del>ble solely</del>
25.21	from or secured by taxes levied under	this section.		
25.22	(c) The bonds of any county ma	y be limited obligations, pa	yable solely fr	om or
25.23	secured by taxes levied under this sec	tion. A county may also ple	dge its full fait	th, credit,
25.24	and taxing power as additional securit	ty for the bonds.		
25.25	(d) (c) Bonds may be issued in o	one or more series and sold	without an elec	ction. The
25.26	bonds shall be secured, bear the interest	est rate or rates or a variable	rate, have the	rank or
25.27	priority, be executed in the manner, be	e payable in the manner, ma	ture, and be su	abject to

(e) The joint powers board or any regional railroad authority or (d) Any county may enter into and perform all contracts deemed necessary or desirable by it to issue and secure the bonds, including an indenture of trust with a trustee within or without the state.

the defaults, redemptions, repurchases, tender options, or other terms, and shall be sold

in such manner as the joint powers board, the regional railroad authority, or the county

(f) (d) Except as otherwise provided in this subdivision, the bonds must be issued and sold in the manner provided under chapter 475.

may determine.

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(g) The joint powers board or any regional railroad authority wholly within the
metropolitan transportation area also may authorize, issue, and sell its bonds, notes, or
other obligations for the purposes, and in accordance with the procedures, set forth in
section 398A.07 to fund grants as provided in subdivision 6. The bonds of any regional
railroad authority may be limited obligations, payable solely from or secured by taxes
levied under this section. A regional railroad authority may also pledge its taxing powers
as additional security for the bonds.

- Subd. 8. **Allocation of revenues.** After the deductions allowed in section 297A.99, subdivision 11, the commissioner of revenue shall remit the proceeds of the taxes imposed under this section on a monthly basis, as directed by the <del>joint powers</del> board under this section.
- Subd. 9. **Administration, collection, enforcement.** Except as otherwise provided in this section, the provisions of section 297A.99, subdivisions 4 and 6 to 12a, govern the administration, collection, and enforcement of the tax authorized under this section.
- Subd. 10. **Termination of taxes.** (a) The taxes imposed under section 297A.99, subdivision 1, by a county that withdraws from the joint powers agreement pursuant to subdivision 3, clause (3), shall terminate when the county has satisfied its portion, as defined in the joint powers agreement, of all outstanding bonds or obligations entered into while the county was a member of the agreement.
- (b) If the joint powers agreement under subdivision 3 is terminated, the taxes imposed under section 297A.99, subdivision 1, at the time of the agreement termination will terminate when all outstanding bonds or obligations are satisfied. The auditors of the counties in which the taxes are imposed shall see to the administration of this paragraph.
- Subd. 11. **Report.** The joint powers board shall report annually by February 1 to the house of representatives and senate committees having jurisdiction over transportation policy and finance concerning the revenues received and grants awarded.
- Subd. 12. Grant awards to Metropolitan Council. Any grant award under this section made to the Metropolitan Council must supplement, and must not supplant, operating and capital assistance provided by the state.

#### Sec. 3. **REPEALER.**

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Minnesota Statutes 2010, section 297A.992, subdivisions 6, 11, and 12, are repealed.

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27.1	ARTICLE 6
27.2	CONFORMING CHANGES
27.3	Section 1. Minnesota Statutes 2011 Supplement, section 10A.01, subdivision 35,
27.4	is amended to read:
27.5	Subd. 35. Public official. "Public official" means any:
27.6	(1) member of the legislature;
27.7	(2) individual employed by the legislature as secretary of the senate, legislative
27.8	auditor, chief clerk of the house of representatives, revisor of statutes, or researcher,
27.9	legislative analyst, or attorney in the Office of Senate Counsel and Research or House
27.10	Research;
27.11	(3) constitutional officer in the executive branch and the officer's chief administrative
27.12	deputy;
27.13	(4) solicitor general or deputy, assistant, or special assistant attorney general;
27.14	(5) commissioner, deputy commissioner, or assistant commissioner of any state
27.15	department or agency as listed in section 15.01 or 15.06, or the state chief information
27.16	officer;
27.17	(6) member, chief administrative officer, or deputy chief administrative officer of a
27.18	state board or commission that has either the power to adopt, amend, or repeal rules under
27.19	chapter 14, or the power to adjudicate contested cases or appeals under chapter 14;
27.20	(7) individual employed in the executive branch who is authorized to adopt, amend,
27.21	or repeal rules under chapter 14 or adjudicate contested cases under chapter 14;
27.22	(8) executive director of the State Board of Investment;
27.23	(9) deputy of any official listed in clauses (7) and (8);
27.24	(10) judge of the Workers' Compensation Court of Appeals;
27.25	(11) administrative law judge or compensation judge in the State Office of
27.26	Administrative Hearings or unemployment law judge in the Department of Employment
27.27	and Economic Development;
27.28	(12) member, regional administrator, division director, general counsel, or operations
27.29	manager of the Metropolitan Council;
27.30	(13) member or chief administrator of a metropolitan agency;
27.31	(14) director of the Division of Alcohol and Gambling Enforcement in the
27.32	Department of Public Safety;
27.33	(15) member or executive director of the Higher Education Facilities Authority;

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(16) member of the board of directors or president of Enterprise Minnesota, Inc.;

28.1	(17) member of the board of directors or executive director of the Minnesota State
28.2	High School League;
28.3	(18) member of the Minnesota Ballpark Authority established in section 473.755;
28.4	(19) citizen member of the Legislative-Citizen Commission on Minnesota Resources;
28.5	(20) manager of a watershed district, or member of a watershed management
28.6	organization as defined under section 103B.205, subdivision 13;
28.7	(21) supervisor of a soil and water conservation district;
28.8	(22) director of Explore Minnesota Tourism;
28.9	(23) citizen member of the Lessard-Sams Outdoor Heritage Council established in
28.10	section 97A.056; <del>or</del>
28.11	(24) a citizen member of the Clean Water Council established in section 114D.30;
28.12	(25) member, executive director, or general counsel of the Regional Transportation
28.13	Governance Board; or
28.14	(26) member, general manager, or general counsel of the Metropolitan Transit
28.15	Commission.
28.16	<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
20.10	THE TITE OF THE SECURIOR IS CITED WAY TO TO WANTE THE COMMUNICATION.
28.17	Sec. 2. Minnesota Statutes 2010, section 398A.01, is amended by adding a subdivision
28.18	to read:
28.19	Subd. 4a. Metropolitan area. "Metropolitan area" has the meaning given in section
28.20	473.121, subdivision 2.
20.21	EFFECTIVE DATE This section is effective the day following final anothers
28.21	<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
28.22	Sec. 3. Minnesota Statutes 2010, section 398A.01, is amended by adding a subdivision
28.23	to read:
28.24	Subd. 4b. Metropolitan regional railroad authority. "Metropolitan regional
28.25	railroad authority" means any regional railroad authority that is organized as provided
28.26	under section 398A.03, before the effective date of this subdivision, by one or more
28.27	political subdivisions located whether wholly or in part within the metropolitan area.
28.28	<b>EFFECTIVE DATE.</b> This section is effective the day following final enactment.
28.29	Sec. 4. Minnesota Statutes 2010, section 398A.02, is amended to read:

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398A.02 PURPOSE.

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The purpose of the Regional Railroad Authorities Act this chapter is to provide a means whereby one or more municipalities located outside of the metropolitan area, with state and federal aids as may be available, may provide for the preservation and improvement of local rail service for agriculture, industry, or passenger traffic and provide for the preservation of abandoned rail right-of-way for future transportation uses, when determined to be practicable and necessary for the public welfare, particularly in the case of abandonment of local rail lines.

Sec. 5. Minnesota Statutes 2010, section 398A.04, subdivision 2, is amended to read:

Subd. 2. **Railroad acquisition and operation.** The authority may plan, establish, acquire, develop, construct, purchase, enlarge, extend, improve, maintain, equip, operate, regulate, and protect railroads and railroad facilities, including but not limited to terminal buildings, roadways, crossings, bridges, causeways, tunnels, equipment, and rolling stock. The authority may not expend state or federal funds to engage in planning for or development of light rail transit or commuter rail transit, unless (1) this activity is consistent with a plan plans adopted by the department of transportation under section sections 174.03 and 174.84, by the Regional Transportation Governance Board and a plan adopted by the metropolitan council under section 473.399, and (2) is carried out pursuant to a memorandum of understanding executed by the authority and the commissioner after appropriate consultation with the metropolitan council Regional Transportation Governance Board.

Sec. 6. Minnesota Statutes 2010, section 398A.04, is amended by adding a subdivision to read:

- Subd. 12. Limitations; metropolitan area. (a) No municipality located whether wholly or in part within the metropolitan area, may on or after the effective date of this subdivision, adopt an organization resolution, as provided under section 398A.03, subdivision 1, to establish a regional railroad authority under this chapter.
- (b) Notwithstanding any provisions of this chapter to the contrary, a metropolitan regional railroad authority does not have the powers and duties of a regional railroad authority otherwise provided under this chapter, except:
- (1) as specifically necessary to levy a tax under subdivision 8, solely in an amount necessary to pay the principal and interest on obligations issued under section 398A.07 prior to the effective date of this subdivision;
  - (2) to perform the notification required under paragraph (c); and

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(3) as provided under section 398A.03, subdivisions 5, 6, and 7, only as necessary to carry out those powers and duties retained under this subdivision.

(c) Annually by March 31, a metropolitan regional railroad authority shall notify the Regional Transportation Governance Board of a debt service levy, if any, which is equal to the amount to be levied under paragraph (b), clause (1), for taxes payable in the next upcoming calendar year. By March 31, 2013, a metropolitan regional railroad authority shall notify the Regional Transportation Governance Board of the total market value, which is equal to the market value of all taxable property situated within the municipality or municipalities named in the organization resolution of the regional railroad authority, as identified for the levy limit under subdivision 8.

## **EFFECTIVE DATE.** This section is effective the day following final enactment.

Sec. 7. Minnesota Statutes 2010, section 473.143, subdivision 1, is amended to read:

Subdivision 1. **Application.** For purposes of this section, "agency" means a
metropolitan agency as defined in section 473.121, except the Metropolitan Parks and
Open Space Commission. Agency also means (1) the Metropolitan Mosquito Control
Commission, (2) the Regional Transportation Governance Board under section 473J.05,
and the Metropolitan Transit Commission under section 473.50. For purposes of this
section, "commissioner" means the commissioner of the state Department of Management
and Budget.

Sec. 8. Minnesota Statutes 2010, section 473.145, is amended to read:

#### 473.145 REGIONAL DEVELOPMENT GUIDE FRAMEWORK.

<u>(a)</u> The Metropolitan Council <u>and the Regional Transportation Governance</u>

<u>Board under chapter 473J</u> shall <u>in coordination</u> prepare and <u>respectively</u> adopt, after appropriate study and such public hearings as may be necessary, a comprehensive <u>regional</u> development <u>guide framework</u> for the metropolitan area. It <u>shall must</u> consist of a compilation of policy statements, goals, standards, programs, and maps prescribing guides for the orderly and economical development, public and private, of the metropolitan area. The <u>comprehensive regional</u> development <u>guide shall framework must</u> recognize and encompass physical, social, or economic needs of the metropolitan area and those future developments which will have an impact on the entire area, including but not limited to such matters as: land use, parks and open space land needs, the necessity for and location of airports, highways, transit facilities, public hospitals, libraries, schools, and other public buildings.

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(b) The Regional Transportation Governance Board is responsible for the transportation portion of the regional development framework, and the Metropolitan Council is responsible for the remaining portions of the framework.

- Sec. 9. Minnesota Statutes 2010, section 473.146, subdivision 1, is amended to read:

  Subdivision 1. **Requirement.** (a) The council shall adopt a long-range comprehensive policy plan for transportation and wastewater treatment. The Regional Transportation Governance Board under chapter 473J shall adopt a long-range comprehensive transportation policy plan.
- (b) The plans Each policy plan required under paragraph (a) must substantially conform to all policy statements, purposes, goals, standards, and maps in the regional development guide developed and adopted by the council under this chapter framework under section 473.145. Each policy plan must include, to the extent appropriate to the functions, services, and systems covered, the following:
- (1) forecasts of changes in the general levels and distribution of population, households, employment, land uses, and other relevant matters, for the metropolitan area and appropriate subareas;
- (2) a statement of issues, problems, needs, and opportunities with respect to the functions, services, and systems covered;
- (3) a statement of the <del>council's</del> goals, objectives, and priorities with respect to the functions, services, and systems covered, addressing areas and populations to be served, the levels, distribution, and staging of services; a general description of the facility systems required to support the services; the estimated cost of improvements required to achieve the council's goals for the regional systems, including an analysis of what portion of the funding for each improvement is proposed to come from the state, Metropolitan Council or Regional Transportation Governance Board levies, and cities, counties, and towns in the metropolitan area, respectively, and other similar matters;
  - (4) a statement of policies to effectuate the <del>council's</del> goals, objectives, and priorities;
- (5) a statement of the fiscal implications of the council's each policy plan, including a statement of: (i) the resources available under existing fiscal policy; (ii) the adequacy of resources under existing fiscal policy and any shortfalls and unattended needs; (iii) additional resources, if any, that are or may be required to effectuate the council's goals, objectives, and priorities; and (iv) any changes in existing fiscal policy, on regional revenues and intergovernmental aids respectively, that are expected or that the council has recommended or may recommend;

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(6) a statement of the relationship of the each policy plan to other policy plans and chapters of the Metropolitan regional development Guide framework;

- (7) a statement of the relationships to local comprehensive plans prepared under sections 473.851 to 473.871; and
- (8) additional general information as may be necessary to develop the each policy plan or as may be required by the laws relating to the metropolitan agency and function covered by the that policy plan.
- Sec. 10. Minnesota Statutes 2010, section 473.166, is amended to read:

#### 473.166 CONTROLLED ACCESS; APPROVAL.

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Before acquiring land for or constructing a controlled access highway in the area, the state Transportation Department commissioner of transportation or local government unit proposing the acquisition or construction shall submit to the council and to the Regional Transportation Board under chapter 473J a statement describing the proposed project. The statement must be in the form and detail jointly required by the council and the board. The council and the board shall in coordination review the statement to ascertain its consistency with its policy plan and the regional development guide framework, and the board shall review the statement to ascertain its consistency with the transportation policy plan. No project may be undertaken unless the council determines and the board determine that it is consistent with the regional development framework and the transportation policy plan. This approval is in addition to the requirements of any other statute, ordinance or rule.

Sec. 11. Minnesota Statutes 2010, section 473.171, is amended to read:

# 473.171 <del>COUNCIL</del> REVIEW; APPLICATIONS FOR FEDERAL AND STATE AID.

Subdivision 1. **Federal.** The <u>council applicable regional entity</u> shall review all applications of a metropolitan agency, independent commission, board or agency, and local governmental units for funds, grants, loans or loan guarantees from the United States of America or agencies thereof submitted in connection with proposed matters of metropolitan significance, all other applications by metropolitan agencies, independent commissions, boards and agencies, and local governmental units for grants, loans, or loan guarantees from the United States of America or any agency thereof if review by a regional agency is required by federal law or the federal agency, and all applications for grants, loans, or allocations from funds made available by the United States of America to the metropolitan area for regional facilities pursuant to a federal revenue sharing or similar

33.1	program requiring that the funds be received and granted or allocated or that the grants
33.2	and allocations be approved by a regional agency.
33.3	Subd. 2. <b>State.</b> The eouncil applicable regional entity shall review all applications
33.4	or requests of a metropolitan agency, independent commission, board or agency, and
33.5	local governmental units for state funds allocated or granted for proposed matters of
33.6	metropolitan significance, and all other applications by metropolitan agencies, independent
33.7	commissions, boards, agencies, and local governmental units for state funds if review by a
33.8	regional agency is required by state law or the granting state agency.
33.9	Subd. 3. Definition. For purposes of this section, "applicable regional entity"
33.10	means, as appropriate, (1) the Regional Transportation Governance Board, with respect to
33.11	matters that primarily or substantially deal with transportation; or (2) the council, with
33.12	respect to with any other matters.
33.13	Sec. 12. Minnesota Statutes 2010, section 473.192, subdivision 2, is amended to read:
33.14	Subd. 2. <b>Definitions.</b> For purposes of this section, "metropolitan area" has the
33.15	meaning given it in section 473.121, subdivision 2. "Transportation policy plan" means
33.16	the plan adopted by the Metropolitan Council Regional Transportation Governance Board
33.17	pursuant to section 473.145 473.146. "Municipality" has the meaning provided by section
33.18	462.352, subdivision 2.
33.19	Sec. 13. REPEALER.
33.20	Minnesota Statutes 2010, sections 398A.10; 473.146, subdivision 4; 473.375,
33.21	subdivisions 11 and 14; 473.391, subdivision 1; 473.399, subdivision 1a; 473.405,
33.22	subdivision 4; 473.4051, subdivision 1; and 473.4057, subdivision 1, are repealed.
33.23	ARTICLE 7
33.24	APPLICATION; EFFECTIVE DATE
33.25	Section 1. APPLICATION.
33.26	This act applies in the counties of Anoka, Carver, Dakota, Hennepin, Ramsey,
33.27	Scott, and Washington.
33.28	Sec. 2. <u>EFFECTIVE DATE.</u>
33.29	Unless specifically specified otherwise, articles 1 to 7 are effective January 1, 2014.

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